

Message Text

CONFIDENTIAL

PAGE 01 STATE 308771
ORIGIN SS-15

INFO OCT-01 ISO-00 SSO-00 /016 R

66011

DRAFTED BY ARA/USOAS:MDION

APPROVED BY USOAS:MDION

S/S-O:MVKENNEDY

-----025913 282241Z /73

O 282220Z DEC 77

FM SECSTATE WASHDC

TO ALL AMERICAN REPUBLIC DIPLOMATIC POSTS IMMEDIATE

C O N F I D E N T I A L STATE 308771

EXDIS

FOL RPT MONTEVIDEO 5818 ACTION SECSTATE INFO ASUNCION 24 DEC 77

QUOTE C O N F I D E N T I A L MONTEVIDEO 5818

EXDIS

E.O. 11652: GDS

TAGS: OAS, UY

SUBJ: OAS GENERAL ASSEMBLY IN MONTEVIDEO OFFERS OPPORTUNITY TO
ADVANCE HUMAN RIGHTS POLICY OBJECTIVES

REF: A. STATE 306590 B. MONTEVIDEO 5768

1. THE STANCE AMB. ROCA ASSUMED IN THE CONVERSATION
DESCRIBED IN REFTTEL A IS NOT SURPRISING. THE PRESS
HERE IS ALREADY BEING FED THE LINE THAT WE ARE THE
VILLAINS IN THE PIECE, AND URUGUAY AGAIN IS THE RECIPIENT
OF INTOLERABLE USG INSULT AND PRESSURE WHICH STEMS
FROM OUR MISUNDERSTANDING OF THE NATURE OF CONDITIONS
HERE.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 308771

2. THE PRINCIPAL OBJECTIVE OF THE GOU IN INVITING
THE OASGA HERE IS TO DRIVE A WEDGE BETWEEN THE IAHRC
AND THE OAS IN ORDER TO ISOLATE THE COMMISSION AND
DESTROY ITS POSITION AS THE OFFICIAL OAS BODY
SPECIFICALLY CHARGED WITH MONITORING THE HUMAN RIGHTS
PERFORMANCE OF MEMBER COUNTRIES, INCLUDING THE U.S. AMB.

MC GEE'S MEETING DECEMBER 23 WITH AMB. ROCA CONFIRMS THAT THIS INDEED IS THE CASE.

3. AT THAT MEETING ROCA OFFERED A "COMPROMISE" WHICH IS NOT A COMPROMISE OF THE GOU POSITION ON THE IAHC, BUT OF THE INTEGRITY OF THE IAHC ITSELF. IF WE PERMIT THE GOU TO CREATE A SUBSTITUTE FOR THE IAHC TAILORED TO THEIR DEMANDS, WHICH IS WHAT THE SECRETARY GENERAL'S "SPECIAL COMMISSION" CLEARLY WOULD BE, WE WILL EFFECTIVELY GUT THE IAHC. THOSE COUNTRIES WHICH WE HAVE PRESSURED TO ACCEPT THE IAHC WILL FEEL BETRAYED AND CAN BE EXPECTED TO OPT FOR A SIMILAR SUBSTITUTE TO THE IAHC TAILORED TO THEIR SITUATION. THUS, IN OUR VIEW THERE CAN BE NO "COMPROMISE" ON THIS POINT. IF THE PROBLEM IS SIMPLY ONE OF NEGOTIATING THE IMPASSE OVER AN IAHC VISIT TO URUGUAY, AND THE GOU IS WILLING TO DO THIS, THEN LET THE GOU BEGIN TO DISCUSS WHATEVER "NEXT STEPS" MAY BE POSSIBLE TO FACILITATE SUCH A VISIT WITH THE COMMISSION AND THE OAS SECRETARY GENERAL.

4. I RECOMMEND THAT FURTHER DISCUSSION WITH AMB. ROCA FOCUS ON THE CENTRAL ISSUE. IF THE OASGA IS WELCOME BY THE GOU THEN ITS HUMAN RIGHTS ORGAN (THE IAHC) MUST ALSO BE WELCOME HERE. ACCORDINGLY, THE ONLY "COMPROMISE" OPTION WHICH WE SHOULD FAVOR IS USG SUPPORT FOR THE GOU INVITATION TO THE OASGA AND A WILLINGNESS TO SEND AN APPROPRIATE HIGH-LEVEL REPRESENTATIVE IN EXCHANGE FOR THE CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 308771

GOU AGREEING TO ACCEPT AN IAHC VISIT, WHOSE TERMS OF REFERENCE WOULD BE ARRANGED WITH THE IAHC AND THE OAS, AS WAS RECENTLY DONE BY PARAGUAY.

5. I BELIEVE THIS COMPROMISE OPTION SHOULD NOT BE PURSUED THROUGH USG NEGOTIATIONS WITH AMB. ROCA, TO DO SO ACCORDS WITH OBVIOUS GOU STRATEGY OF TREATING THIS AS A BILATERAL RATHER THAN A MULTILATERAL PROBLEM. STORIES IN THE PRO-GOVERNMENT PRESS ON DEC. 23, 24 QUOTING OFFICIAL SOURCES ALREADY TREAT THIS AS A BILATERAL DIPLOMATIC MATTER WITH THE GOU RESISTING STATE DEPARTMENT MANEUVERS. INSTEAD, WE SHOULD RALLY OUR HUMAN RIGHTS ALLIES IN THE OAS, CONSTITUTE A BLOCKING ONE-THIRD, AND THEN CONFRONT THE URUGUAYAN REPRESENTATIVES AS A GROUP WITH THE FIRM POSITION OF ACCEPTING GOU INVITATION TO HOLD OASGA IN URUGUAY IN RETURN FOR ITS COMMITMENT TO PERMIT AN IAHC VISIT.

6. WE SHOULD RECOGNIZE THAT THIS UNFORESEEN DEVELOPMENT OFFERS OPPORTUNITIES WHICH TRANSCEND THE OAS AND THE SITE FOR A GA SESSION. IN REACHING OUT OF THEIR INCREASING ISOLATION, THE GOU TOOK AN ACTION IN OFFERING TO HOST THE OASGA WHICH IT HOPED WOULD BYPASS THE IAHC AND EXPLOIT

HIGH-LEVEL HEMISPHERIC REPRESENTATION TO PROVE ITS CASE ON HUMAN RIGHTS. BUT ITS INITIATIVE TO ATTRACT THE PRESENCE OF THE HIGHEST HEMISPHERIC BODY, OFFERS US TACTICAL POSSIBILITIES TO EXPLOIT. WE SHOULD ASUME THAT IF THE GOU WANTS THE PRESTIGE ATTENDANT TO HOSTING A OASGA HERE SO BADLY, IT MIGHT BE WILLING TO PAY A FAIRLY HIGH PRICE. THE PRICE WE SHOULD EXTRACT FOR OUR SUPPORT OF ITS OFFER SHOULD BE A GUARANTEE THAT THE IAHRM WILL BE ACCEPTED HERE. THIS HAS BEEN ONE OF THE BASIC OBJECTIVES OF OUR HUMAN RIGHTS POLICY. IN THE FACE OF GOU REFUSAL TO EVEN CONSIDER THE IAHRM WE HAVE BEEN UNABLE TO PURSUE THIS OBJECTIVE. WE HAVE AN OPPORTUNITY TO PERHAPS TRADE THE THEATER THE GOU WANTS BADLY FOR THE OBJECTIVES WE HAVE BEEN SEEKING.

PEZZULLO

CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 308771

UNQUOTE VANCE

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: HUMAN RIGHTS, MEETING AGENDA
Control Number: n/a
Copy: SINGLE
Sent Date: 28-Dec-1977 12:00:00 am
Decaption Date: 22 May 2009
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977STATE308771
Document Source: CORE
Document Unique ID: 00
Drafter: MDION
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770483-1218
Format: TEL
From: STATE
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19771210/aaaaaiiv.tel
Line Count: 138
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: fbe920fb-c188-dd11-92da-001cc4696bcc
Office: ORIGIN SS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: EXDIS
Reference: 77 STATE 306590, 77 MONTEVIDEO 5768
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 18-Jan-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 103624
Secure: OPEN
Status: NATIVE
Subject: OAS GENERAL ASSEMBLY IN MONTEVIDEO OFFERS OPPORTUNITY TO ADVANCE HUMAN RIGHTS POLICY OBJECTIVES
TAGS: PORG, SHUM, UY, OAS
To: ALL POSTS
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/fbe920fb-c188-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009